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INFO RUEHAD/USINT BAGHDAD 2130

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RUEHEG/AMEMBASSY CAIRO 8999

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RUEHJM/AMCONSUL JERUSALEM 2732

RUEHJ1/AMEMBASSY JIDDA 6892

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C O N F I D E N T I A L AMMAN 00008 COMBINED SECTION

EXDIS

E.O. 12065: GDS 01/01/88 (VIETS, RICHARD N.)OR-M

TAGS: PEPR JU EG IS US

SUBJECT: SENATOR PERCY'S MEETING WITH PRIME MINISTER

- BADRAN

1. (CONFIDENTIAL - ENTIRE TEXT)

2. SUMMARY: SENATOR PERCY, ACCOMPANIED BY

AMBASSADOR VIETS, MET WITH PRIME MINISTER

MUDAR BADRAN AND FOREIGN MINISTER KASIM

DECEMBER 31. JORDAN CONTINUES TO SUPPORT

U.N. RESOLUTION 242. BADRAN SAID, BUT AFTER

THE 73 WAR AND THE RABAT SUMMIT IT IS NO

LONGER SUFFICIENT. PALESTINIANS MUST BE

PARTICIPANTS IN ANY SETTLEMENT. HE SUPPORTED

AN INTERNATIONAL CONFERENCE ON THE MIDDLE

EAST TO INCLUDE THE USSR, EUROPEANS, U.S.

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AND OTHER CONCERNED PARTIES. BADRAN CRITICIZED THE SIGNING OF THE MUU, ANNEXATION OF THE GOLAN, EXTRADITION OF ABU EAIN AND THE U.S. VOTE ON THE MED-DEAD CANAL AS ACTS WHICH STRENGTHENED THE RADICALS POSITION AGAINST THE U.S. AND PUT THE UNITED STATES' FRIENDS IN A DIFFICULT POSITION. SENATOR PERCY RESPONDED SAYING THAT THE MUU WAS A SIGNAL TO MOSCOW WHICH WOULD REMOVE SOME OF THE REASONS FOR ISRAELI INSECURITY. THE U.S. WOULD OFFER SIMILAR AGREEMENTS TO JORDAN AND OTHER ARAB COUNTRIES. HE REMINDED BADRAN OF PRESIDENT REAGAN'S AND HIS OWN CONDEMNATION OF THE GOLAN ANNEXATION AND DREW A DISTINCTION BETWEEN SANCTIONS AGAINST THE USSR AND AGAINST ISRAEL. HE EXPLAINED HIS FIRM BELIEF THAT THE ABU EAIN CASE WAS HANDLED PROPERLY AND SAID HE HAD BEEN ASSURED BY PRIME MINISTER BEGIN THAT ABU EAIN WOULD BE TREATED FAIRLY. END SUMMARY.

3. SENATOR PERCY, ACCOMPANIED BY AMBASSADOR VIETS, STAFF MEMBERS SANDERS AND BANNERMAN AND PULOFF IMBRIE (NOTETAKER), MET WITH PRIME MINISTER MUDAR BADRAN AND FOREIGN MINISTER MARWAN AL-KASIM. BADRAN REVIEWED FOR SENATOR PERCY JORDAN'S POSITION ON THE MIDDLE EAST NEGOTIATIONS. JORDAN, HE SAID, IN 1967 SUPPORTED U.N. RESOLUTION 242 AND CONTINUES TO SUPPORT IT AS THE ONLY INTERNATIONAL DOCUMENT WHICH COULD BRING ABOUT A SETTLEMENT. AFTER 15 YEARS, HOWEVER, THE RESOLUTION IS NO LONGER SUFFICIENT TO PROVIDE A JUST AND COMPREHENSIVE PEACE BECAUSE MANY EVENTS HAD TAKEN PLACE SINCE THAT DATE, ESPECIALLY THE 1973 WAR AND THE 1974 RABAT SUMMIT. THE RABAT SUMMIT MADE IT IMPERATIVE THAT THE PALESTINIANS, REPRESENTED BY THE PLO, BE PARTICIPANTS IN ANY SETTLEMENT. SINCE RABAT, JORDAN HAS ATTENDED ARAB

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SUMMITS TO TRY TO CREATE A UNIFIED ARAB POSITION, WHICH FINALLY HAPPENED AT THE 1978 BAGHDAD SUMMIT.

4. BADRAN SUPPORTED THE HOLDING OF AN INTERNATIONAL CONFERENCE ON THE MIDDLE EAST ATTENDED BY THE U.S., THE USSR, THE EUROPEANS AND ALL OTHER CONCERNED PARTIES. THE BENEFIT OF INCLUDING THE USSR AND ALL ARAB COUNTRIES IS THAT THE PALESTINIANS WILL KNOW THAT ANY SETTLEMENT WILL BE DURABLE IF ALL PARTIES WERE INCLUDED IN THE NEGOTIATIONS.

5. HE COMMENTED THAT AFTER THE SUCCESSFUL TRIP OF KING HUSSEIN TO THE UNITED STATES, JORDAN WANTED TO RE-ESTABLISH GOOD U.S.-ARAB RELATIONS. BUT THE U.S. PUT JORDAN IN A PREDICAMENT WHICH STRENGTHENED THE ARAB RADICALS AND THE PLO AND PUT THE FRIENDS OF THE U.S. IN A DIFFICULT SITUATION. HE CRITICIZED:

- -- STRATEGIC CONSENSUS. BADRAN WAS SORRY TO FIND THAT THE ASSURANCES HE HAD HEARD FROM SECRETARY WEINBERGER THAT THE

EXDIS

MOU WAS NOT A REAL AGREEMENT WAS INCORRECT. WEINBERGER HAD TOLD HIM THAT THE MOU EXISTED IN BEGIN'S HEAD ALONE AND THAT ITS ONLY PROVISION WOULD BE THE PRE-STOCKING OF MEDICAL SUPPLIES (SIC).

- -- ANNEXATION OF THE GULAN. AS A FURTHER PROOF OF THE ISRAELI EXPANSIONIST AIMS, BADRAN WONDERED HOW THE U.S. COULD UNDERTAKE A NEW PACT WITH THE ISRAELIS WHEN ISRAEL HAD NOT FIXED ITS OWN BORDERS. BADRAN FEARED THE U.S. WOULD NOT SUPPORT STEPS STRONGER THAN THOSE ALREADY TAKEN

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IN THE U.N. AGAINST THE ANNEXATION.

-- ABU EAIN. BADRAN WISHED THAT HAIG HAD HEEDED THE REQUEST OF KING MUSSEIN TO HAND OVER ABU EAIN TO JORDAN AS A JORDANIAN CITIZEN FOR BOTH LEGAL AND POLITICAL REASONS. THE U.S. HAD NOT EXTRADITED IRISH DISSIDENTS NOR HAD IT HANDED OVER THE YUGOSLAVS. HAD ABU EAIN BEEN GIVEN TO JORDAN, IT WOULD HAVE REINFORCED JORDAN'S STATEMENT TO THE ARABS THAT THE U.S. HAD TURNED TO A MORE EVEN-HANDED POLICY IN THE REGION.

-- MED-DEAD CANAL. BADRAN SAID HE WAS SHOCKED AND SURPRISED AT THE VOTE IN THE U.N. AGAINST THE MED-DEAD CANAL. THE UNITED STATES WAS THE ONLY COUNTRY OTHER THAN ISRAEL TO VOTE AGAINST JORDAN'S RIGHT AS A RIPARIAN STATE. ISRAEL WANTS TO BUILD THE CANAL AS A NEW FACT WHICH IT WOULD THEN HAVE TO DEFEND WITH "DEFENSIBLE BORDERS." THE U.S. VOTE WITH ISRAEL IS A SIGNAL THAT THE U.S. IS GIVING THE ISRAELIS THE GREEN LIGHT TO GO AHEAD WITH THE CANAL.

6. SENATOR PERCY RESPONDED TO THE POINTS MADE BY PRIME MINISTER BADRAN:

-- MEMORANDUM OF UNDERSTANDING. THE MOU WAS DESIGNED AS A SIGNAL TO MOSCOW WHICH WOULD REMOVE SOME OF THE REASONS FOR ISRAELI INSECURITY WHICH CAUSES ISRAEL TO TAKE PROVOCATIVE ACTIONS. THE MOU GIVES THE U.S. GREATER INFLUENCE ON ISRAELI ACTIVITIES. THE UNITED STATES WOULD OFFER SIMILAR AGREEMENTS TO JORDAN AND TO ANY OTHER FRIENDLY COUNTRY IN THE REGION. THE U.S. WILL NOT IMPLEMENT THE MOU WITH ISRAEL UNLESS THERE IS A CLEAR UNDERSTANDING WITH ISRAEL ON

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CONSULTATIONS ON MATTERS AFFECTING THE  
UNITED STATES AND THE STABILITY OF THE  
MIDDLE EAST.

- -- GULAN. THE PRESIDENT CONDEMNED THE  
ANNEXATION OF THE GOLAN AND FOUND IT UN-  
ACCEPTABLE. SENATOR PERCY HIMSELF CON-  
DEMNED IT FROM THE FLOOR OF THE SENATE  
AND THE FOREIGN RELATIONS COMMITTEE MET  
WITH SECRETARY HAIG AND AGREED ON THE PRESIDENT'S DECISION  
MESSAGE ON THE GOLAN. MANY SUPPORTERS  
OF ISRAEL WERE CRITICAL OF THE ANNEXATION.

- -- SANCTIONS AGAINST THE USSR. THERE  
IS A VAST DIFFERENCE BETWEEN THE PROBLEMS  
POSED BY THE SOVIET UNION AND ISRAEL.  
THE SOVIET UNION MOVED AGAINST AFGHANISTAN  
AND POLAND AND SANCTIONS WERE NECESSARY. IF  
THERE HAD BEEN NO PUNISHMENT OF THE USSR  
FOR THESE ACTIONS, THEY COULD MOVE SOUTH  
THROUGH BALUCHISTAN TO THE GULF AND  
THREATEN OTHER STATES IN THE REGION.

- -- ABU EAIN. SENATOR PERCY SAID THAT  
HE HAD EXPLAINED HIS POSITION ON ABU  
EAIN IN DETAIL TO A GROUP OF JORDANIAN  
SENATORS. HE SAID THAT IF THE CASE IN-  
VOLVED AN ARAB NATION WANTING EXTRADITION  
OF AN ISRAELI, THE JUDGES WOULD HAVE COME  
EXDIS

TO THE SAME DECISION AND EXTRADITED THAT  
ISRAELI TO THE ARAB STATE. SENATOR  
PERCY HAD SPOKEN TO BEGIN AND WAS ASSURED  
THAT HE WOULD BE TREATED FAIRLY. THE  
SENATOR SAID HE WILL RECEIVE DAILY REPORTS  
ON THE TRIAL OF ABU EAIN.

- -- MED-DEAD CANAL. SENATOR PERCY  
SAID THAT HE WOULD RETURN TO WASHINGTON,  
REVIEW THE CASE, CONSULT WITH THE  
DEPARTMENT OF STATE, SECRETARY HAIG, AND  
THE PRESIDENT ON THE MATTER. HE ASKED

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AMBASSADOR VIETS TO COMMENT ON THE ISSUE.

7. AMBASSADOR VIETS SAID THAT HE HAD PROMISED TO REVIEW THE CASE WITH KING MUSSEIN AND THE FOREIGN MINISTER IN DETAIL. OUR VOTE SHOULD IN NO WAY BE INTERPRETED AS SUPPORT FOR THE ISRAELI PLAN. OUR AMBASSADOR HAD MADE THAT CLEAR IN OUR STATEMENT ON THE VOTE. THE PRINCIPAL REASON FOR THE U.S. NEGATIVE VOTE WAS THAT THE RESOLUTION CONTAINED EXTRANEOUS, HIGHLY CONTENTIOUS LANGUAGE NOT RELEVANT TO THE MED-DEAD CANAL ISSUE. THIS LANGUAGE WAS IRRELEVANT, UNFAIR AND ABUSIVE TO ISRAEL AND WAS SIMPLY NOT ACCEPTABLE TO US. THE UNITED STATES BELIEVES THAT ISRAEL MUST NOT PROCEED UNILATERALLY ON THIS MATTER WITHOUT PRIOR CONSULTATION WITH JORDAN.

8. SENATOR PERCY PROPOSED THAT THE ARABS SHOULD PUT FORWARD A CLEAN PROPOSAL ON THE CANAL WHICH WOULD GIVE THE UNITED STATES AN OPPORTUNITY TO SHOW WHERE IT STOOD ON THE ISSUE OF THE CANAL ITSELF. VIETS

END OF MESSAGE

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